

98TH CONGRESS  
2D SESSION

# H. R. 4870

To provide for the solvency of the medicare program and to reform the health care financing system.

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## IN THE HOUSE OF REPRESENTATIVES

FEBRUARY 21, 1984

Mr. GEPHARDT (for himself, Mr. FAUNTROY, Ms. FERRARO, Mr. GRAY, Mr. KASTENMEIER, Mr. LELAND, Mr. MARKEY, Ms. MIKULSKI, Mr. RATCHFORD, Mr. RODINO, Mr. SABO, Mr. SHANNON, Mr. STOKES, Mr. TORRES, Mr. TOWNS, and Mr. YATES) introduced the following bill; which was referred jointly to the Committees on Ways and Means and Energy and Commerce

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## A BILL

To provide for the solvency of the medicare program and to reform the health care financing system.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

3 SHORT TITLE AND TABLE OF CONTENTS OF ACT

4 SECTION 1. This Act may be cited as the "Medicare  
5 Solvency and Health Care Financing Reform Act of 1984".

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1 PROGRAMS FOR REFORMING THE HEALTH CARE

## 2 FINANCING SYSTEM

3 SEC. 2. The Public Health Service Act is amended by

4 adding at the end thereof the following new title:

1 "TITLE XXI—PROGRAMS FOR REFORMING THE  
2 HEALTH CARE FINANCING SYSTEM

3 "PART A—STATE HEALTH CARE PROGRAMS

4 "INCREASED FEDERAL MEDICAL ASSISTANCE PERCENT-  
5 AGE AND TEMPORARY EXEMPTION FROM FEDERAL  
6 LIMITS FOR STATES INDICATING AN INTENTION TO  
7 SUBMIT A STATE HEALTH CARE PLAN

8 "SEC. 2101. (a) If the chief executive officer of a State  
9 transmits to the Secretary, not later than one year after the  
10 date of the enactment of this title, a statement indicating that  
11 the State intends to submit a State health care plan described  
12 in section 2102, for purposes of making payments to such a  
13 State under section 1903 of the Social Security Act (and not-  
14 withstanding any other provision of title XIX of such Act)  
15 the Federal medical assistance percentage shall be 102 per  
16 centum of the Federal medical assistance percentage other-  
17 wise determined under section 1905(b) of such Act for that  
18 State for up to four calendar quarters beginning with calen-  
19 dar quarters after the date such notice is provided.

20 "(b) The Secretary shall exempt hospitals in a State  
21 from the prospective payment limits established under sub-  
22 part I of part B for portions of accounting periods occurring  
23 during the first year of the transition period (as defined in  
24 section 2141(7)) if—

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1           “(1) the chief executive officer of the State re-  
2           quests such treatment,

3           “(2) such officer indicates an intention to have im-  
4           plemented (not later than the end of the first year of  
5           the transition period) a State plan under this part,  
6           which will provide for a recoupment of any revenues  
7           received in excess of the amounts permitted under this  
8           part, and

9           “(3) the officer has agreed, with respect to such  
10          hospitals, that if a State plan under this part is not im-  
11          plemented by the end of the first year of the transition  
12          period, then the Secretary shall provide for such ad-  
13          justment in the prospective payment limits under sub-  
14          part I of part B as will provide for recoupment in the  
15          subsequent year of any revenues received in excess of  
16          the amounts permitted under that part.

17                       “STATE HEALTH CARE PLANS

18          “SEC. 2102. (a)(1) The chief executive officer of any  
19          State may apply to the Secretary for the approval of a health  
20          care plan for that State for an initial period of up to thirty-six  
21          months, subject to disapproval under subsection (d). The offi-  
22          cer may apply for an extension of such initial period for up to  
23          an additional twenty-four months in accordance with subsec-  
24          tion (d)(3)(B).

1       “(2) The Secretary, upon request of the chief executive  
2 officer of a State, may provide technical assistance to the  
3 State in the preparation of a health care plan for approval  
4 under this part.

5       “(b)(1) The Secretary shall approve an application for a  
6 plan if the Secretary determines that the plan meets the ap-  
7 plicable requirements of section 2103. The Secretary shall  
8 approve or disapprove the application within sixty days after  
9 the date the application is submitted.

10       “(2) If the Secretary does not approve a plan, the Sec-  
11 retary shall provide the State with a notice of the reasons  
12 why the plan may not be approved and an opportunity for a  
13 hearing on such disapproval.

14       “(c) In the case of any State with a plan approved under  
15 subsection (a) for any twelve-month period—

16               “(1) the provisions of subpart I of part B of this  
17 title shall not apply to accounting periods (or portions  
18 thereof) to which such plan applies;

19               “(2) the Secretary shall waive requirements for  
20 reimbursement (other than those relating to beneficiary  
21 cost sharing) under title XVIII of the Social Security  
22 Act for services furnished in such a State and covered  
23 under the plan during the twelve-month period; and

24               “(3) for purposes of making payments to such a  
25 State under section 1903 of the Social Security Act



1 (and notwithstanding any other provision of title XIX  
2 of such Act) the Federal medical assistance percentage  
3 for that State shall—

4 “(A) for each calendar quarter ending in the  
5 first twelve-month period in which the plan is in  
6 effect, be 103 per centum (or 104 per centum in  
7 the case of an unrestricted medicaid plan) of the  
8 amount of the Federal medical assistance percent-  
9 age otherwise determined under section 1905(b) of  
10 such Act, and

11 “(B) for each calendar quarter ending in any  
12 subsequent twelve-month period (except any ex-  
13 tension period under subsection (d)(3)(B)), be 102  
14 per centum (or 103 per centum in the case of an  
15 unrestricted medicaid plan) of the amount of the  
16 Federal medical assistance percentage otherwise  
17 determined.

18 For purposes of paragraph (3), the term ‘unrestricted medic-  
19 aid plan’ means a State plan under title XIX of the Social  
20 Security Act which does not impose any limitation on the  
21 scope or duration of inpatient hospital services other than  
22 requiring that such services be medically necessary. Any in-  
23 creased Federal medical assistance percentage provided  
24 under paragraph (3) of this subsection for a calendar quarter

1 shall be instead of any increased percentage permitted with  
2 respect to that calendar quarter under section 2101.

3 “(d)(1) The Secretary shall annually review the compli-  
4 ance of each plan approved under this part with the require-  
5 ment of section 2103(b).

6 “(2) If the Secretary determines that the State has not  
7 complied with the requirement for the previous twelve-month  
8 period, the Secretary shall continue approval of the plan for  
9 the following twelve-month period if the chief executive offi-  
10 cer of the State certifies to the Secretary that the plan will be  
11 in compliance with such requirement for the twenty-four-  
12 month period beginning with that previous twelve-month  
13 period.

14 “(3)(A) If the Secretary determines that a State has not  
15 complied with the requirement for two consecutive twelve-  
16 month periods, the Secretary may, at the Secretary’s discre-  
17 tion, continue approval of the plan for the following twelve-  
18 month period only if the chief executive officer of the State  
19 presents a credible plan for assuring that the State will be in  
20 compliance with such requirement for the thirty-six-month  
21 period beginning with the two previous consecutive twelve-  
22 month periods.

23 “(B) The Secretary may, at the Secretary’s discretion,  
24 extend such thirty-six-month period for up to an additional  
25 twenty-four months but only if the Secretary finds that there

1 has been established a trend such that the State will be in  
2 compliance with the requirement for the sixty-month period  
3 beginning with the first date in which the plan is in effect.  
4 During any such extension period, there shall be no increase  
5 in the Federal medical assistance percentage for the State  
6 under subsection (c)(3)(B).

7       “(4) In the case of a State which has failed to meet such  
8 requirement for two consecutive twelve-month periods (or, in  
9 the case of a State described in paragraph (3), thirty-six-  
10 month or longer period), the Secretary shall establish a Fed-  
11 eral program under section 2131 with respect to hospitals in  
12 that State in a manner that assures that by the end of the  
13 first twelve-month period of such Federal program the rev-  
14 enues for hospital inpatient services will be at a level consist-  
15 ent with that required under section 2103(b) if the State had  
16 been in compliance with that level in all previous periods.

17       “REQUIREMENTS OF STATE HEALTH CARE PLANS

18       “SEC. 2103. (a)(1) In order to be approved under this  
19 part, a State health care plan must meet the general require-  
20 ments for all such plans described in subsections (b) and (c)  
21 and, if applicable, the requirements of subsection (d) (relating  
22 to ratesetting plans). In meeting the requirements of subsec-  
23 tions (b) and (c), a plan may be designed in a manner that  
24 meets such requirements through a ratesetting system, a vol-  
25 untary system, or through the use of competitive mechanisms



1 described in subsection (e). A plan may be designed so as to  
2 meet the requirements through different systems or mecha-  
3 nisms for different areas or hospitals within a State.

4 “(b)(1)(A) Except as provided in paragraph (3), the plan  
5 must be designed in a manner so as to provide, to the satis-  
6 faction of the Secretary, that—

7 “(i) the amount of the total revenues per dis-  
8 charge for inpatient hospital services for all hospitals in  
9 the State for each twelve-month period (beginning  
10 before 1987) in which the plan under this part is in  
11 effect may not exceed the base general hospital rev-  
12 enues per discharge (described in subparagraph (B)(i))  
13 increased by the sum of (I) the compounded sum of the  
14 percentage limits computed under subparagraph (C) for  
15 that period and previous twelve-month periods for  
16 which the State plan under this part was in effect, and  
17 (II) the population-discharge factor described in subpar-  
18 agraph (D); and

19 “(ii) the amount of the total revenues per dis-  
20 charge for all services furnished to hospital inpatients  
21 for all hospitals in the State for each twelve-month  
22 period (beginning after 1986) in which the plan under  
23 this part is in effect may not exceed the sum of—

24 “(I) the base general hospital revenues per  
25 discharge (described in subparagraph (B)(i)) in-

1           creased by the sum of the compounded sum of the  
2           percentage limits computed under subparagraph  
3           (C) for that period and previous twelve-month pe-  
4           riods for which the State plan under this part was  
5           in effect, and the population-discharge factor de-  
6           scribed in subparagraph (D), and

7           “(II) the base physician-related hospital rev-  
8           enues per discharge (described in subparagraph  
9           (B)(ii)) increased by the sum of the compounded  
10          sum of—

11                   “(a) the percentage limits computed  
12                   under subparagraph (C) for that period and  
13                   previous twelve-month periods for which the  
14                   State plan under this part was in effect and  
15                   provided for a limitation under this clause (ii)  
16                   (instead of under clause (i)) and

17                   “(b) the population-discharge factor de-  
18                   scribed in subparagraph (D);

19   except that a State may, at its option, apply the test specified  
20   in clause (ii) instead of the test specified in clause (i) with  
21   twelve-month periods beginning before 1986.

22          “(B) For purposes of subparagraph (A):

23                   “(i) The ‘base general hospital revenues per dis-  
24                   charge’ for a State is the average limitation on the  
25                   amount of the revenues per discharge for inpatient hos-

1       pital services which was established for discharges of  
2       hospitals in the State under part B during the twelve-  
3       month period immediately preceding the first twelve-  
4       month period for which the plan is in effect, taking into  
5       account exceptions provided under section 2123, or, if  
6       such part was not in effect during that preceding  
7       twelve-month period, the average amount of the rev-  
8       enues per discharge for inpatient hospital services in  
9       the State during 1983 updated by the national average  
10      percentage increase in community hospital costs per  
11      discharge during the period between July 1, 1983, and  
12      the first day of the first twelve-month period for which  
13      the plan is in effect.

14           “(ii) The ‘base physician-related hospital revenues  
15      per discharge’ for a State is the average of the rev-  
16      enues per discharge of hospitals in the State for hospi-  
17      tal inpatients (other than revenues attributable to inpa-  
18      tient hospital services taken into account under clause  
19      (i)) for the first year of the transition period, increased  
20      (for each year (or portion thereof) after such year and  
21      before the first twelve-month period in which the plan  
22      is in effect and provides for a limitation based on the  
23      test described in subparagraph (A)(ii)) by the percent-  
24      age limit described in subparagraph (C).

1       “(C) For purposes of subparagraph (A), the ‘percentage  
2 limit’ is equal to such limit as established in accordance with  
3 the methodology established by the panel under subsection  
4 (c)(3)(B), but in no case may such limit exceed for a twelve-  
5 month period the applicable percentage limit described in  
6 subsection (b)(3)(B) of section 1886 of the Social Security Act  
7 (without regard to subsections (d) and (e) of that section) for  
8 that period.

9       “(D) For purposes of subparagraph (A), the ‘population-  
10 discharge factor’ for a State for a twelve-month period is the  
11 sum of—

12           “(i) the percentage increase or decrease in the  
13 population of individuals under sixty-five years of age  
14 in such State from the twelve-month period before the  
15 first twelve-month period in which the plan under this  
16 part is in effect in the State (or, in the case of the limi-  
17 tation described in subparagraph (A)(ii)(II), from the  
18 first twelve-month period before the first twelve-month  
19 period in which such limitation applies in the State to  
20 the twelve-month period before the twelve-month  
21 period involved, and

22           “(ii) one-half of the percentage by which the per-  
23 centage increase (if any) in the number of hospital dis-  
24 charges of individuals under sixty-five years of age in  
25 such State during the period described in clause (i) ex-

1       ceeds the percentage increase or decrease described in  
2       such clause for that period.

3   The Secretary may adjust the percentage change described in  
4   clause (i) to take into account the net impact in hospital utili-  
5   zation in a State resulting from the use of hospital services in  
6   that State by individuals residing outside the State or result-  
7   ing from a shift in hospital utilization by individuals residing  
8   in the State from utilization of hospitals outside the State to  
9   utilization of hospitals within the State, but only if, in making  
10  such adjustment, there is a corresponding adjustment made in  
11  the percentage change for the State in which such individuals  
12  reside.

13       “(2)(A) For purposes of this section—

14           “(i) in determining the revenues for inpatient hos-  
15       pital services of a hospital or the revenues for other  
16       services furnished to an inpatient of a hospital, except  
17       as provided in clauses (ii) and (iii) there shall be includ-  
18       ed all revenues (whether received by or through the  
19       hospital or any other entity) paid respecting the provi-  
20       sion of inpatient hospital services or of other services,  
21       respectively, to the inpatient of the hospital;

22           “(ii) there shall be excluded from revenues for in-  
23       patient hospital services amounts paid in philanthropy  
24       or under research grants and contracts;



1           “(iii) except as provided in section 2143(c), there  
2       shall be excluded from revenues and discharges relat-  
3       ing to services in a hospital amounts for such services  
4       paid by, and discharges attributable to, eligible organi-  
5       zations (as defined in section 2141(1));

6           “(iv) in establishing the base from which revenues  
7       are computed under a State system under this part for  
8       the first twelve-month period in which it is in effect,  
9       there shall be taken into account any reductions which  
10      would have otherwise been effected under section  
11      2122(e)(1)(A) for portions of accounting periods of hos-  
12      pitals occurring during that period.

13          “(B) The plan may, with the approval of the Secretary,  
14      exempt revenues of hospitals and other persons from limits  
15      under the plan if—

16           “(i) the exemption is necessary to facilitate an ex-  
17      periment or demonstration entered into under section  
18      402 of the Social Security Amendments of 1967 or  
19      section 1115 of the Social Security Act; and

20           “(ii) the experiment or demonstration is not incon-  
21      sistent with the purposes of this title.

22          “(C) The plan must provide for such reports to the Sec-  
23      retary as the Secretary may require in order to monitor prop-  
24      erly assurances provided under this section and the operation  
25      of the plan.

1       “(3) A plan under this subsection may, instead of meet-  
2 ing the requirements of paragraph (1), meet such other alter-  
3 native test of constraint of health care costs as the Secretary  
4 determines will result in no greater expenditures of funds  
5 under title XVIII of the Social Security Act and by private  
6 payers than would have been made if the plan met the re-  
7 quirements of such paragraph.

8       “(4)(A) The plan must be designed in a manner so as to  
9 provide, to the satisfaction of the Secretary, that the amount  
10 of revenues for inpatient hospital services and physicians’  
11 services to hospital inpatients provided to individuals entitled  
12 to benefits under parts A and B of title XVIII of the Social  
13 Security Act, may not exceed the amount which would other-  
14 wise be payable (including copayments and deductibles) for  
15 such services under the provisions of such title.

16       “(B) A plan (other than a plan providing for the estab-  
17 lishment of rates of hospital reimbursement for hospital inpa-  
18 tient services) may provide that payment under title XVIII  
19 of the Social Security Act for inpatient hospital services and  
20 for other services furnished to hospital inpatients shall contin-  
21 ue to be made in the amounts and in the manner otherwise  
22 provided under such title.

23       “(c)(1)(A) The unreimbursed costs incurred by hospitals  
24 in providing services to patients (other than medicare or med-  
25 icaid patients) who are of low income and are uninsured or

1 underinsured (as defined by the Secretary) shall be paid pur-  
2 suant to the plan in the amount described in subparagraph  
3 (B) through distribution of funds pooled at the statewide  
4 level, through a higher payment rate, or through another  
5 method approved by the Secretary. If the plan provides for  
6 the determination of rates under a system described in sub-  
7 section (d), payment of amounts to hospitals in a State under  
8 the previous sentence must be allocated among payors for  
9 inpatient hospital services in a manner that reflects the rela-  
10 tive proportion of the payments for such services that are  
11 made by that payor (or class of payor), and shall be allocated  
12 among hospitals in proportion to the share of unreimbursed  
13 care provided by the hospital, except that—

14           “(i) the proportion of such amounts paid pursuant  
15           to title XVIII of the Social Security Act may not be  
16           greater than the proportion paid during the fiscal year  
17           before the first twelve-month period in which the plan  
18           is in effect (except to take into account any increase in  
19           the proportion of total revenues which are attributable  
20           to such title) and

21           “(ii) the proportion of such amounts paid pursuant  
22           to State plans approved under title XIX of such Act  
23           need not be greater than the proportion paid during the  
24           first year before the first twelve-month period in which  
25           the plan is in effect.

1       “(B) The amount provided to cover such unreimbursed  
2 costs (after reasonable efforts to collect debts) must, in the  
3 aggregate, be the same proportion of total revenues (includ-  
4 ing revenues from philanthropic payments and other sources  
5 of revenues other than revenues relating to research grants  
6 and contracts) as such unreimbursed costs are of total costs of  
7 patients who are neither medicare nor medicaid patients.

8       “(2)(A) The plan must have a mechanism for providing  
9 fair hearings for hospitals and any other entities aggrieved by  
10 determinations made under the plan.

11       “(B)(i) The plan must provide that any health planning  
12 or certificate of need law in the State (described in section  
13 1527 of the Public Health Service Act) must provide for the  
14 exemption from the operation of such law of projects by or on  
15 behalf of health care facilities owned or controlled by, or  
16 serving predominantly individuals who are members of, eligi-  
17 ble organizations (as defined in section 2141(1)).

18       “(ii) The plan may not provide for any limitation on the  
19 number of admissions or discharges which are attributable to  
20 members of eligible organizations.

21       “(C) The plan must assure that hospitals continue to  
22 meet Federal and State certification standards for quality of  
23 care.

1       “(D) The plan must provide for a method of assuring  
2 that hospitals do not engage in admissions practices prohibit-  
3 ed during the transition period under section 2125.

4       “(3)(A) The chief executive officer of the State shall  
5 provide for the appointment of a panel, consisting of members  
6 with expertise in health care economics and service delivery  
7 consistent with subparagraph (C).

8       “(B) The panel shall advise in the development and im-  
9 plementation of the plan, periodically review and propose  
10 modifications to the plan, and establish the methodology for  
11 establishing a percentage increase to be used under subsec-  
12 tion (b)(1)(C) under the plan. Such methodology shall include  
13 the use of appropriate external price indicators, the use of  
14 data from major collective-bargaining agreements for nonsu-  
15 pervisory hospital employees, and other appropriate indica-  
16 tors of wage costs. The Secretary shall approve the method-  
17 ology and the percentage increase established by the panel  
18 under this subparagraph for goods and services other than  
19 the wages of nonsupervisory hospital employees unless the  
20 Secretary determines that the percentage increase exceeds,  
21 for any twelve-month period, the applicable percentage in-  
22 crease described in subsection (b)(3)(B) of section 1886 of the  
23 Social Security Act (without regard to subsections (d) and (e)  
24 of that section) for that period insofar as such increase is  
25 determined for goods and services other than wages of nonsu-



1 perversory hospital employees. The Secretary shall approve  
2 the methodology and the percentage increase established by  
3 the panel under this subparagraph with respect to the wages  
4 of nonsupervisory hospital employees unless the Secretary  
5 determines that the methodology is arbitrary and capricious.  
6 Whenever the percentage increase established by the panel  
7 for the wages of nonsupervisory hospital employees for a  
8 twelve-month period deviates substantially from appropriate-  
9 ly weighted indicators of actual changes in such wages for  
10 that period, the Secretary shall instruct the panel to adjust  
11 the methodology and percentage increase appropriately for  
12 the following twelve-month period.

13 “(C) The panel shall include at least—

14 “(i) one member selected from a list of qualified  
15 individuals submitted by unions that represent health  
16 care workers and another member selected from a list  
17 of qualified individuals submitted by unions that repre-  
18 sent other workers;

19 “(ii) one member who represents employers who  
20 provide health coverage for their employees;

21 “(iii) one member who is a consumer of health  
22 care services and is not affiliated with the health care  
23 industry;

24 “(iv) one member who is a representative of third-  
25 party payors for health care services;

1           “(v) one member who is a representative from a  
2       hospital;

3           “(vi) one member who is a physician and another  
4       member who is a registered nurse;

5           “(vii) one member who is an independent public  
6       member and who shall serve as chairman; and

7           “(viii) one member who represents the interests of  
8       senior citizens or senior-citizen organizations.

9           “(d) To the extent that the plan provides for meeting  
10      the requirements of subsections (b) and (c) through a system  
11      which provides for the establishment of rates for hospital re-  
12      imbursement for hospital inpatient services by an entity other  
13      than the hospital, the plan must meet the following additional  
14      requirements:

15           “(1) Except as provided in paragraph (2), the plan  
16      must be designed and administered in a manner that  
17      provides equitable treatment under the plan of all enti-  
18      ties that pay for health services covered under the  
19      plan, of employees of hospitals, and of patients receiv-  
20      ing such services.

21           “(2)(A) If the plan is established under State law,  
22      the plan must take into account (whether on a per  
23      diem, per discharge, or other basis) the proportion of  
24      costs associated with, and services covered by, the dif-  
25      ferent payors, including the medicare and medicaid

1 programs, and may not permit undue shifting of pro-  
2 portions of costs among the different payors. Where  
3 there are large disparities among private payors in the  
4 amounts paid, the plan may provide for a phasing-out  
5 of the differences in payment amounts among such  
6 payors.

7 “(B) The plan may not make available any dis-  
8 count in price to any purchaser unless—

9 “(i) the discount is in an amount which accu-  
10 rately reflects identifiable and measurable econom-  
11 ic benefits to that hospital resulting from a service  
12 or reimbursement arrangement with that purchas-  
13 er, and

14 “(ii) the discount is made available to all  
15 other purchasers who can satisfy such service or  
16 reimbursement arrangement.

17 “(3) The plan must provide a procedure whereby,  
18 upon the request of a hospital, an adjustment can be  
19 considered to the rate limitation applicable under the  
20 plan to that hospital to reflect—

21 “(A) a significant change in the capacity or  
22 character of the inpatient hospital services availa-  
23 ble in the hospital or a major renovation or re-  
24 placement of physical plant which has been ap-  
25 proved by the State health planning and develop-

1           ment agency or the State planning agency design-  
2           ated for purposes of section 1122(b) of the Social  
3           Security Act, if either such agency exists;

4           “(B) funds necessary to provide for the effi-  
5           cient operation of the hospital if the hospital (i) is  
6           a sole community hospital or provides a dispropor-  
7           tionate percentage of its services, in comparison  
8           with facilities of similar size and urban or rural lo-  
9           cation, to low-income patients, (ii) would other-  
10          wise be insolvent, and (iii) should be maintained in  
11          the judgment of the State health planning and de-  
12          velopment agency (or other appropriate State  
13          agency);

14          “(C) higher expenses associated with the  
15          special needs and circumstances (including greater  
16          intensity of care) of the hospital because it is a re-  
17          gional tertiary care institution, teaching hospital,  
18          or children’s hospital; and

19          “(D) increased costs for compensation of em-  
20          ployees, including collectively bargained increases,  
21          adjustments to remedy shortage of personnel, or  
22          other adjustments necessary to maintain a quali-  
23          fied staff,

24          but only if any change due to which the adjustment is  
25          sought is not inconsistent with any applicable State

1 health plan approved by the State health planning and  
2 development agency.

3 “(e) If the plan provides for control of hospital in-  
4 patient costs in whole or in part through a competitive  
5 mechanism, the Secretary shall, in reviewing the plan,  
6 take into account the degree to which the plan pro-  
7 vides for the following or other measures to improve  
8 price competition among providers:

9 “(1) The plan provides for the establishment of  
10 one or more open enrollment periods permitting eligible  
11 individuals to elect to enroll, disenroll, or change the  
12 type of enrollment with private or public health bene-  
13 fits plans (whether providing prepaid care or other-  
14 wise).

15 “(2) The plan provides for the dissemination of  
16 such information concerning different health benefits  
17 plans (including benefit structure and premiums) to in-  
18 dividuals eligible to enroll with the health benefits  
19 plans as may encourage informed decisionmaking and  
20 competition in price among the plans.

21 “(3) The plan encourages innovation and public  
22 incentives to new forms of health care delivery and fi-  
23 nancing.

24 “(4) There are negotiated prices and risk-sharing  
25 between insurers and health care providers.



1           “(5) The laws of the State do not impose legal  
2           barriers to competition in negotiated and other ar-  
3           rangements among insurers and health care providers.

4           “PART B—RESIDUAL FEDERAL PROGRAM

5           “Subpart I—Transition Period

6           “PROSPECTIVE PAYMENT FOR PRIVATE PAYORS

7           “SEC. 2121. (a) Subject to the provisions of this sub-  
8           part, for any accounting period of a hospital subject to this  
9           subpart the total revenues for inpatient hospital services may  
10          not exceed the total of such revenues that are permitted on  
11          the basis of prospective payment limits which are established  
12          under this subpart for the hospital's discharges (as classified  
13          by diagnosis-related groups).

14          “(b)(1) Each hospital subject to a limitation on revenues  
15          under this subpart shall provide for the publication of a price  
16          list which establishes the price per discharge (classified in  
17          accordance with diagnosis-related groups) which any payor  
18          may pay for inpatient hospital services. Such price list may  
19          include an outlier policy to provide for variations in the prices  
20          with respect to particular discharges classified within a diag-  
21          nosis-related group to reflect differences in the lengths of stay  
22          or other costs associated with those discharges.

23          “(2) A hospital may provide from time to time for revi-  
24          sion and republication of such price list.

1       “(3) Each such hospital shall provide for transmittal to  
2 the Secretary of each price list published under this section.

3       “(4) Nothing in this subpart shall be construed as pre-  
4 venting a hospital from taking into account, in its establish-  
5 ment of such a price list, bad debts and charity care related  
6 to inpatient care.

7       “ESTABLISHMENT OF PROSPECTIVE PAYMENT LIMITS FOR  
8       DISCHARGES CLASSIFIED BY DIAGNOSIS-RELATED  
9       GROUPS

10       “SEC. 2122. (a) The Secretary of Health and Human  
11 Services shall determine (for any accounting period of each  
12 hospital subject to this subpart) a prospective payment limit  
13 for inpatient hospital services for discharges classified by di-  
14 agnosis-related groups established under subsection (b)(1).  
15 Subject to the remaining provisions of this subpart, the limit  
16 shall be determined for each hospital for discharges as  
17 follows:

18               “(1) DETERMINATION OF REVENUE PER DIS-  
19 CHARGE BASE.—The Secretary shall determine for the  
20 hospital—

21                       “(A) the ratio of (i) the total revenues for in-  
22 patient hospital services to (ii) the number of dis-  
23 charges, for the most recent accounting period  
24 ending before January 1, 1984, for which ade-  
25 quate data are available (hereinafter in this sub-

1 section referred to as the 'base accounting  
2 period'), and

3 "(B) the classification and weighting factors  
4 for such discharges according to diagnosis-related  
5 groups established under subsection (b).

6 "(2) STANDARDIZATION OF DRG-SPECIFIC BASE  
7 AMOUNTS.—The Secretary shall determine for the hos-  
8 pital a standardized average revenues for inpatient hos-  
9 pital services per discharge for the base accounting  
10 period by adjusting the ratio described in paragraph  
11 (1)(A) to eliminate any effect attributable to the differ-  
12 ing weighting factors determined under paragraph  
13 (1)(B) for discharges in the base accounting period.

14 "(3) UPDATING AMOUNTS.—The Secretary shall  
15 update each amount determined under paragraph (2)  
16 by—

17 "(A) updating to the transition period by the  
18 national average percentage increase in communi-  
19 ty hospital costs per discharge during the period  
20 between the midpoint of the base accounting  
21 period used under paragraph (1) and the first day  
22 of the transition period, and

23 "(B) increasing to the accounting period in-  
24 volved by the compounded sum of the percentage  
25 limits (specified in subsection (d)(1)) for that ac-

1           counting period and previous accounting periods  
2           of the hospital to which this subpart applies.

3           “(4) COMPUTATION OF DRG-SPECIFIC MAXIMUM  
4           AVERAGE REIMBURSEMENT LIMITS.—For each hospi-  
5           tal discharge classified within a diagnosis-related  
6           group, the Secretary shall compute a prospective pay-  
7           ment limit equal to the product of—

8                   “(A) the updated amount established under  
9                   paragraph (3), and

10                   “(B) the weighting factor (determined under  
11                   subsection (b)(2)) for that diagnosis-related group.

12           “(5) ADJUSTMENT FOR CHANGES IN NUMBER OF  
13           DISCHARGES.—The Secretary shall adjust the hospi-  
14           tal’s prospective payment limits computed under para-  
15           graph (4) to take into account, in the manner described  
16           in subsection (e), a change in the number of discharges  
17           in the previous accounting period over a base number  
18           of discharges.

19   The Secretary shall notify each hospital of the prospective  
20   payment limits established under this section for each ac-  
21   counting period (or portion thereof) subject to the limits of  
22   this subpart and of the base number of discharges (established  
23   under subsection (e)(2)) for that hospital. Such notice shall, in  
24   the case of accounting periods beginning during the transition

1 period, be in advance of the beginning of that accounting  
2 period.

3 “(b) For purposes of this title the Secretary shall, taking  
4 into account classifications and weighting factors established  
5 under section 1886(d)(4) of the Social Security Act—

6 “(1) establish a classification of inpatient hospital  
7 discharges by diagnosis-related groups and a method-  
8 ology for classifying specific hospital discharges within  
9 these groups, and

10 “(2) assign, to each such group, an appropriate  
11 weighting factor which reflects the relative hospital re-  
12 sources used with respect to discharges classified  
13 within that group compared to discharges classified  
14 within other groups.

15 The Secretary may, from time to time, adjust such classifica-  
16 tions and weighting factors to reflect changes in treatment  
17 patterns, technology, and other factors which may change the  
18 relative use of hospital resources.

19 “(c)(1)(A) This subpart shall not apply to accounting pe-  
20 riods of a hospital ending before the first day of the transition  
21 period (as defined in section 2141(7)) or beginning after the  
22 date on which the hospital becomes subject to a program  
23 under part A.

24 “(B) In the case of an accounting period of a hospital  
25 that begins before the date on which the hospital becomes



1 subject to a program under part A and ends after such date,  
2 the Secretary shall provide that the limits established under  
3 this subpart shall apply in a manner so as to reflect the por-  
4 tion of the accounting period subject to this subpart.

5       “(2) For purposes of this subpart in determining the rev-  
6 enues for inpatient hospital services of a hospital, there shall  
7 be included all revenues (whether or not received by or  
8 through the hospital or any other entity) paid (whether to the  
9 hospital or to other entities) respecting the provision of inpa-  
10 tient hospital services to an inpatient of the hospital.

11       “(3) In computing revenues and discharges under this  
12 subpart for a hospital’s accounting period (including the base  
13 accounting period), in establishing the national average per-  
14 centage increase in community hospital costs per discharge  
15 under subsection (a)(3)(A), and in determining the national  
16 average percentage increase in discharges to community hos-  
17 pitals under subsection (e)(2), there shall not be included rev-  
18 enues and discharges attributable to inpatients who, on the  
19 date of their admission, were entitled to benefits under part A  
20 of title XVIII of the Social Security Act or medical assist-  
21 ance under a State plan approved under title XIX of such  
22 Act and there shall not be included revenues attritutable to  
23 philanthropy or to research grants and contracts.

1       “(4) The Secretary may provide for an adjustment to  
2 the prospective payment limits established under this subpart  
3 to the extent that the Secretary determines that—

4           “(A) the adjustment is necessary to facilitate an  
5 experiment or demonstration entered into under section  
6 402 of the Social Security Amendments of 1967 or  
7 section 1115 of the Social Security Act; and

8           “(B) the experiment or demonstration is not in-  
9 consistent with the purposes of this title.

10       “(d)(1) The percentage limit referred to in subsection  
11 (a)(3)(B) for a hospital’s accounting period is equal to the sum  
12 of—

13           “(A) the product of (i) the fraction of the account-  
14 ing period that occurred before the first day of the  
15 transition period, and (ii) the national average percent-  
16 age increase in community hospital costs per discharge  
17 (described in subsection (a)(3)(A)) from the midpoint of  
18 the base accounting period to the first day of the tran-  
19 sition period; and

20           “(B) the product of (i) the fraction of the account-  
21 ing period that occurred after the first day of the tran-  
22 sition period, and (ii) the sum of (I) the percent in-  
23 crease in the labor-related expenses of the hospital (as  
24 defined in paragraph (2)(A)) for the accounting period,  
25 and (II) the percent increase in the nonwage market-

1 basket of the hospital (as defined in paragraph (2)(B))  
2 for the accounting period.

3 “(2) As used in paragraph (1):

4 “(A) The term ‘percent increase in labor-related  
5 expenses’ means, for a hospital for an accounting  
6 period (or portion thereof), the product of—

7 “(i) the average percentage increase in the  
8 labor-related expenses paid by that hospital in the  
9 period over the labor-related expenses paid by the  
10 hospital in the preceding period per employee per  
11 hour to employees (other than to supervisors (as  
12 defined in section 2(12) of the National Labor Re-  
13 lations Act)) of the hospital; and

14 “(ii) the average fraction (as computed by  
15 the Secretary from time to time) of that hospital’s  
16 expenses attributable to such labor-related ex-  
17 penses.

18 In order to provide hospitals with an estimate of the  
19 prospective payment limits established under this sub-  
20 part in advance of each accounting period (or portion  
21 thereof) subject to such limits, the Secretary, in esti-  
22 mating the average percentage increase in labor-relat-  
23 ed costs referred to in clause (i), shall, at the election  
24 of each hospital, either use the hospital’s estimate of  
25 the average percentage increase in such costs that the

1 hospital anticipates will occur or use the Secretary's  
2 estimate of the average percentage increase in such  
3 labor-related costs that will occur for the average hos-  
4 pital nationwide during the hospital's accounting  
5 period.

6 “(B) The term ‘percent increase in the nonwage  
7 marketbasket’ means, for an accounting period for a  
8 hospital, the sum of the products of—

9 “(i) the average percentage increase in the  
10 United States in the price of each appropriate  
11 class (as estimated by the Secretary prospectively  
12 before the beginning of the accounting period or,  
13 if greater and at the option of the hospital, as de-  
14 termined by the Secretary retrospectively at the  
15 end of the accounting period) of goods and serv-  
16 ices (other than those for services related to labor-  
17 related expenses described in subparagraph (A)(i))  
18 in the period over the price of the class in the  
19 preceding accounting period; and

20 “(ii) the average fraction (as computed by  
21 the Secretary from time to time) of that hospital's  
22 expenses attributable to that class of goods and  
23 services.

24 The Secretary shall compute the fractions described in  
25 clause (ii) in a manner such that the sum of such frac-

1        tions and the average fraction described in subpara-  
2        graph (A)(ii) is equal to one.

3        “(e)(1)(A) If for a hospital’s accounting period subject to  
4 this subpart the number of discharges exceeds the base  
5 number of discharges described in paragraph (2), then the  
6 prospective payment limits for discharges in the hospital in  
7 the subsequent accounting period shall be reduced by such  
8 amounts as may be necessary to provide that, in the aggre-  
9 gate for all discharges, the total revenues otherwise permit-  
10 ted under this subpart for the hospital will be reduced, in the  
11 aggregate, by 60 per centum of the product of (i) the prospec-  
12 tive payment limit established under this subpart for dis-  
13 charges in that previous accounting period classified within  
14 the diagnosis-related group with the median weighting factor,  
15 and (ii) the number of such excess discharges for that previ-  
16 ous accounting period.

17        “(B) If for a hospital’s accounting period subject to this  
18 subpart the number of discharges is less than the base  
19 number of discharges described in paragraph (2), then the  
20 Secretary may, at the request of the hospital, provide that  
21 the prospective payment limits for discharges in the hospital  
22 in the subsequent accounting period shall be increased by  
23 such amounts as may be necessary to assure the hospital re-  
24 ceipt of revenues sufficient to reasonably cover overhead  
25 costs.



1       “(2) For purposes of paragraph (1), the base number of  
2 discharges for a hospital is equal to the number of discharges  
3 in such hospital for the hospital’s base accounting period (or,  
4 if higher, the average annual number of admissions to such  
5 hospital for the hospital’s three accounting periods ending  
6 with such base accounting period), increased by a percentage  
7 equal to the estimated national average percentage increase  
8 in discharges to community hospitals during the period be-  
9 tween the end of the hospital’s base accounting period and  
10 the first day of the transition period.

11       “(3) An adjustment shall not be made under paragraph  
12 (1)(A) to the extent that a hospital can demonstrate that a net  
13 increase in discharges is attributable to inpatients who, on  
14 the date of admission, are entitled to benefits under title  
15 XVIII of the Social Security Act or to medical assistance  
16 under a State plan approved under title XIX of such Act.

17       “(4) The Secretary may by regulation provide for a  
18 lower percentage than the 60 per centum specified in para-  
19 graph (1)(A) in those cases where the Secretary determines  
20 that the increase in the number of discharges in a hospital—

21               “(A)(i) is extraordinary and is due to circum-  
22 stances beyond the hospital’s control, or (ii) is required  
23 to improve access to care; and

24               “(B) results in a ratio of revenues to costs per  
25 excess discharge which is greater than 40 per centum

1 of the ratio of revenues to costs for discharges in the  
2 base accounting period.

3 "EXCEPTIONS

4 "SEC. 2123. (a) The Secretary, at the request of a hos-  
5 pital and at the Secretary's discretion, may increase the al-  
6 lowable revenues for an accounting period or provide for an  
7 increase in the base number of discharges otherwise permit-  
8 ted under this subpart to allow for higher revenues than  
9 would otherwise be permitted under the following conditions,  
10 pursuant to regulations established by the Secretary:

11 "(1) A major renovation or replacement of physi-  
12 cal plant or significant change in the capacity of the  
13 hospital has occurred, which renovation, replacement  
14 or change either (A) has been approved by the State  
15 health planning and development agency (or other ap-  
16 propriate agency of the State) or (B) is exempt from  
17 such approval under law consistent with title XV of  
18 the Public Health Service Act, but only to the extent  
19 that this renovation or replacement increases capital  
20 costs more than the otherwise allowable percentage in-  
21 crease and to the extent that, and for such reasonable  
22 period as, these changes increase per discharge oper-  
23 ating costs as a result of temporarily underutilized  
24 capacity.

1           “(2) The hospital is a sole community provider or  
2           provides a disproportionate percentage of its services  
3           (in comparison with facilities of similar size and urban  
4           or rural location) to low income or medicare patients,  
5           the hospital would otherwise be insolvent, and the  
6           State health planning and development agency (or  
7           other appropriate State agency) for the hospital has de-  
8           termined that the hospital should be maintained, but  
9           only to the extent that the revenues permitted are  
10          below the cost of efficiently operating the hospital.

11          “(3) A larger revenue increase is needed as a  
12          result of the special needs and circumstances of the  
13          hospital because it is a regional tertiary care institu-  
14          tion, teaching hospital, or children’s hospital.

15          “(4) Taking into account the outlier policy estab-  
16          lished under clauses (i) and (ii) of section 1886(d)(5)(A)  
17          of the Social Security Act and the relative severity of  
18          cases within classifications of diagnosis-related groups,  
19          there has been a significant change in the characteris-  
20          tics of the hospital’s mix of patients classified within  
21          one or more diagnosis-related groups from those char-  
22          acteristics for patients in the hospital’s base accounting  
23          period.

24          “(b) The Secretary may not increase the allowable rev-  
25          enues per discharge under the circumstances described in

1 subsection (a) unless the circumstances justifying the exemp-  
2 tion have been reviewed by the local Health Systems Agency  
3 (where one exists) and approved by the State health planning  
4 and development agency (or other appropriate agency of the  
5 State) as being consistent with the health plan for the area in  
6 which the hospital is located or unless such review or approv-  
7 al is not required consistent with title XV of the Public  
8 Health Service Act. In applying such exceptions to individual  
9 hospitals, the Secretary shall take into account the ability of  
10 the hospital to meet its costs through its own resources.

11       “(c) The Secretary may include in revenues for inpatient  
12 hospital services revenues from outpatient hospital services  
13 which were customarily rendered on an inpatient basis by the  
14 hospital during the base accounting period if the patient re-  
15 ceiving such outpatient services was an inpatient during the  
16 period immediately preceding or following the rendering of  
17 such outpatient services, or may provide for such adjustment  
18 of the weighting factors established under section 2122(b)(2)  
19 for discharges classified in diagnosis-related groups affected  
20 by such a shifting as may be appropriate. A reduction effect-  
21 ed under this paragraph shall be made on a pro rata basis in  
22 cases where the discontinued services are no longer furnished  
23 for a part of an accounting period.

24                               “CIVIL PENALTY

25       “SEC. 2124. (a)(1) If the Secretary determines that—

1           “(A) the total inpatient revenues of a hospital for  
2           an accounting period exceed the applicable limit for the  
3           hospital for the accounting period under this subpart;  
4           and

5           “(B) subject to paragraph (2)(B), the hospital fails  
6           to deposit an amount equal to the amount of such  
7           excess revenues in an escrow account (established and  
8           maintained pursuant to paragraph (3)) and fails to  
9           withdraw the amount before the end of the succeeding  
10          accounting period pursuant to paragraph (3)(B),

11          the hospital is subject to a civil penalty of 150 per centum of  
12          the difference between (i) the amount of the excess described  
13          in subparagraph (A), and (ii) subject to paragraph (2)(B), the  
14          amount deposited with respect to such excess in the escrow  
15          account and withdrawn pursuant to paragraph (3)(B).

16          “(2)(A) A hospital which has established an escrow ac-  
17          count pursuant to paragraph (3) and withdraws an amount  
18          from such account in a manner not permitted under para-  
19          graph (3)(B), is subject to a civil penalty in an amount equal  
20          to 150 per centum of the amount so withdrawn.

21          “(B) A hospital which has established an escrow ac-  
22          count pursuant to paragraph (3) and has a balance in such  
23          account after the end of its last accounting period to which  
24          either part A or this part (or both) applies, is subject to a civil



1 penalty in an amount equal to the amount remaining in such  
2 account.

3       “(3)(A) In order to avoid liability for a civil penalty  
4 under paragraph (1), a hospital which has total inpatient rev-  
5 enues for an accounting period in excess of its applicable limit  
6 under this title may establish, in a manner prescribed by the  
7 Secretary, an escrow account for the deposit of amounts with  
8 respect to one or more of the hospital’s accounting periods for  
9 which the hospital has excess inpatient revenues.

10       “(B) If the Secretary certifies that the total inpatient  
11 revenues of a hospital for an accounting period subject to a  
12 limit fall below the applicable limit established under this title  
13 for that accounting period, the hospital may withdraw from  
14 any escrow account (described in subparagraph (A)) previous-  
15 ly established an amount determined by the Secretary to be  
16 equal to the amount by which the inpatient revenues of the  
17 hospital for that accounting period could be increased without  
18 causing the hospital’s total inpatient revenues for that ac-  
19 counting period to exceed the applicable limit established  
20 under this title for that accounting period.

21       “(b) If the Secretary determines that a physician or  
22 other person or entity (other than a hospital) has charged any  
23 person or entity for a service provided to a hospital inpatient,  
24 which service is required by law to be billed to a hospital,

1 such physician or other person or entity shall be charged a  
2 civil money penalty of 150 per centum of the amount billed.

3       “(c)(1) The civil penalties provided under subsection (a)  
4 or (b) shall be assessed by the Secretary only after the hospi-  
5 tal, person, or other entity has been provided written notice  
6 and opportunity for a hearing on the record at which the  
7 hospital, person, or other entity is entitled to be represented  
8 by counsel, to present witnesses, and to cross-examine wit-  
9 nesses against the hospital, person, or other entity.

10       “(2)(A) A hospital, person, or other entity adversely af-  
11 fected by an assessment by the Secretary under subsection (a)  
12 or (b) may obtain a review of such assessment in the United  
13 States court of appeals for the circuit in which the involved  
14 hospital, person, or entity is located by filing in such court,  
15 within sixty days following the date the hospital, person, or  
16 other entity is notified of the Secretary’s determination as to  
17 the assessment, a written petition requesting that the assess-  
18 ment be modified or set aside. A copy of the petition shall be  
19 transmitted by the clerk of the court to the Secretary, and  
20 the Secretary shall file in the court the record in the proceed-  
21 ing as provided in section 2112 of title 28, United States  
22 Code. Upon such filing, the court shall have jurisdiction of  
23 the proceeding and of the question determined in such pro-  
24 ceeding, and shall have the power to make and enter upon  
25 the pleadings, testimony, and proceedings set forth in such

1 records a decree affirming, modifying, remanding for further  
2 consideration, or setting aside, in whole or in part, the as-  
3 sessment of the Secretary and enforcing the assessment to  
4 the extent that such order is affirmed or modified.

5 “(B) No objection that was not raised before the Secre-  
6 tary shall be considered by the court, unless the failure or  
7 neglect to raise such objection is excused by the court be-  
8 cause of extraordinary circumstances.

9 “(C) The findings of the Secretary with respect to ques-  
10 tions of fact, if supported by substantial evidence on the  
11 record considered as a whole, shall be conclusive.

12 “(D) If any party applies to the court for leave to  
13 adduce additional evidence, and shows to the satisfaction of  
14 the court that such additional evidence is material and that  
15 there were reasonable grounds for the failure to adduce such  
16 evidence in the hearing before the Secretary, the court may  
17 order such additional evidence to be taken before the Secre-  
18 tary and to be made a part of the record. The Secretary may  
19 modify previous findings as to the facts, or make new find-  
20 ings, by reason of additional evidence so taken and filed, and  
21 the Secretary shall file such modified or new findings, and the  
22 Secretary’s recommendations, if any, for the modification or  
23 setting aside of the original order. Any such modified or new  
24 findings with respect to questions of fact, if supported by sub-  
25 stantial evidence on the record considered as a whole, shall

1 be conclusive. Upon the filing of the record with the court,  
2 the jurisdiction of the court shall be exclusive and its judg-  
3 ment and decree shall be final, except that such judgment  
4 shall be subject to review by the Supreme Court of the  
5 United States, as provided in section 1254 of title 28, United  
6 States Code.

7 “(3)(A) Civil penalties and assessments imposed under  
8 this section may be compromised by the Secretary and may  
9 be recovered in a civil action in the name of the United  
10 States brought in the United States district court for the dis-  
11 trict in which the involved hospital is located. Amounts re-  
12 covered shall be deposited as miscellaneous receipts of the  
13 Treasury of the United States. The amount of such penalty,  
14 when finally determined, or the amount agreed upon in com-  
15 promise, may be deducted from any sum then or later owing  
16 by the United States to the hospital, person, or other entity  
17 against which the penalty has been assessed.

18 “(B) Except as provided in subsection (d), a determina-  
19 tion by the Secretary to assess a penalty under this section  
20 shall be final upon the expiration of the sixty-day period re-  
21 ferred to in paragraph (2)(A) unless the hospital, person, or  
22 other entity against which the penalty has been assessed files  
23 for a review of such assessment as provided in subsection (d).  
24 Matters that were raised or that could have been raised in a  
25 hearing before the Secretary or in an appeal pursuant to



1 paragraph (2) may not be raised as a defense to a civil action  
2 by the United States to collect a penalty assessed under this  
3 section.

4 “(d)(1) Any hospital dissatisfied with a determination  
5 made on behalf of the Secretary under this section may  
6 obtain a hearing before the Provider Reimbursement Review  
7 Board (established under section 1878(h) of the Social Secu-  
8 rity Act and hereinafter in this subsection referred to as the  
9 ‘Board’) if the amount in controversy is \$10,000 or more and  
10 the request for such hearing is filed within one hundred and  
11 eighty days after the date the notice of the determination was  
12 provided.

13 “(2)(A) The provisions of subsections (c), (d), (e), (f), and  
14 (i) of section 1878 of the Social Security Act shall apply to  
15 hearings provided under paragraph (1). In addition, the  
16 Board shall have the power to affirm or reverse any final  
17 determination (described in paragraph (1)) of a fiscal interme-  
18 diary or another entity acting on behalf of the Secretary.

19 “(B) After completing a hearing provided under para-  
20 graph (1) with respect to a determination, the Board shall  
21 render its decision on the determination not later than sixty  
22 days after the last day of the hearing.

23 “(3) In addition to the members appointed under section  
24 1878(h) of the Social Security Act, the Secretary shall ap-  
25 point four additional members to the Board, each of whom



1 shall be a member of the general public and a representative  
2 of consumers of inpatient hospital services. Those provisions  
3 of section 1878(h) of such Act which relate to compensation  
4 and terms of office of members of the Board shall also apply  
5 to members appointed under this paragraph.

6 “IMPROPER ADMISSIONS PRACTICES

7 “SEC. 2125. (a) A hospital may not engage in an admis-  
8 sion practice that results in—

9 “(1) a refusal to admit a patient because the pa-  
10 tient is unable to pay for inpatient hospital services  
11 provided by the hospital or with respect to whom pay-  
12 ment is (or is likely to be) less than the anticipated  
13 charges for or costs of services provided to the patient;

14 “(2) the refusal to admit a patient who would be  
15 expected to require unusually costly or prolonged treat-  
16 ment for reasons other than those related to the appro-  
17 priateness of the care available at the hospital; or

18 “(3) the refusal to provide emergency services to  
19 any person who is in need of emergency services if the  
20 hospital provides such services.

21 “(b) The Secretary shall monitor, on a periodic basis,  
22 the extent of each hospital’s compliance with subsection (a).

23 “(c)(1) Upon written complaint by any hospital or upon  
24 receiving such volume of written complaints or such reason-  
25 able documentation from any persons (as the Secretary finds

1 sufficient) that a hospital's admission practice violates subsec-  
2 tion (a), the Secretary shall investigate the complaint and,  
3 upon a finding by him that the complaint is justified, the Sec-  
4 retary may—

5           “(A) exclude the hospital from participation in any  
6 or all of the programs established by title XVIII or  
7 XIX of the Social Security Act; or

8           “(B) reduce the total amounts otherwise reimburs-  
9 able to the hospital under title XVIII or XIX of the  
10 Social Security Act in an amount equal to \$3,000 for  
11 each of the number of persons who were not admitted  
12 as patients or provided services.

13           “(2) In addition, the Secretary may take any other  
14 action authorized by law (including an action to enjoin such a  
15 violation brought by the Attorney General upon request of  
16 the Secretary) which will restrain or compensate for a viola-  
17 tion of subsection (a).

18           “(d) Any hospital aggrieved by a determination of the  
19 Secretary under subsection (c) shall, upon timely request, be  
20 entitled to a hearing on the record on such determination (in  
21 accordance with section 554 of title 5, United States Code),  
22 and no reduction in reimbursement may be made under sub-  
23 section (c)(1)(B) with respect to a hospital until the hospital  
24 has had the opportunity for such a hearing and judicial

1 review (under chapter 7 of such title) on the determination  
2 after the hearing.

3 “(e) Nothing in this section shall restrict any right  
4 which any person (or class of persons) may have under any  
5 other statute or at common law to seek enforcement of this  
6 Act or to seek any other relief.

7 “(f) This section shall apply to individuals admitted, or  
8 seeking admission, to a hospital on or after the beginning of  
9 the transition period (as defined in section 2141(7)).

10 “ADMINISTRATION OF SUBPART

11 “SEC. 2126. The Secretary shall, to the extent the Sec-  
12 retary deems it practicable, provide for administration of this  
13 subpart through fiscal intermediaries with contracts under  
14 section 1817 of the Social Security Act.

15 “Subpart II—Post-Transition Period

16 “FEDERAL OPERATION OF STATE HEALTH CARE PLANS

17 “SEC. 2131. In the case of any State which does not-  
18 have a State plan approved under section 2102 and in effect  
19 for any period beginning after the transition period, the Sec-  
20 retary shall establish and implement a health care plan for  
21 such State for such period which meets the requirements of  
22 subsections (b), (c), and (d) of section 2103; except that, in  
23 implementing a plan under this section—

24 “(1) for the purpose of determining the definition  
25 of ‘percentage limit’ referred to in subsection (b)(1)(C),

1 and limited in subsection (c)(3)(B), of such section, '1  
2 percentage point plus' shall be deemed to have been  
3 stricken from section 1886(b)(3)(B) of the Social Secu-  
4 rity Act;

5 "(2) '40 per centum' shall be substituted for 'one-  
6 half' in subsection (b)(1)(D)(i) of such section;

7 "(3) the Secretary shall provide for a method of  
8 hospital revenue limits that meets the requirements of  
9 subsection (d) of such section; and

10 "(4) the Secretary shall provide for such hospital  
11 inpatient revenue levels as may be required under sec-  
12 tion 2102(d)(4).

13 "PART C—DEFINITIONS AND COMPETITIVE PROVISIONS

14 "DEFINITIONS

15 "SEC. 2141. For purposes of this title:

16 "(1) The term 'eligible organization' has the  
17 meaning given such term in section 1876(b) of the  
18 Social Security Act.

19 "(2) The term 'hospital' means, with respect to  
20 any period, an institution that satisfied paragraphs (1)  
21 and (7) of section 1861(e) of the Social Security Act  
22 during all of the period, but does not include any such  
23 institution if it—

24 — "(A) does not impose charges or accept pay-  
25 ments for services provided to patients,

1           “(B) is a Federal institution during any part  
2           of the period,

3           “(C) derived 75 per centum or more of its in-  
4           patient care revenues from one or more eligible  
5           organizations during the preceding twelve months,  
6           or

7           “(D) is a psychiatric hospital (as described in  
8           section 1861(f)(1) of such Act) or a rehabilitation  
9           hospital (as defined for purposes of section  
10          1886(d)(1)(B)(ii) of such Act).

11          “(3) The term ‘inpatient hospital services’ has the  
12          meaning given such term in section 1861(b) of the  
13          Social Security Act.

14          “(4) The terms ‘health systems agency’ and ‘State  
15          health planning and development agency’ mean, for a  
16          hospital, such agencies as designated under sections  
17          1515 and 1521, respectively, of this Act for the area  
18          or State, respectively, in which the hospital is located.

19          “(5)(A) The terms ‘medicaid’ and ‘medicaid pro-  
20          gram’ refer to the plans of States approved, or the pro-  
21          gram, under title XIX of the Social Security Act and  
22          the terms ‘medicare’ and ‘medicare program’ refer to  
23          the program under title XVIII of such Act.

24          “(B) The terms ‘medicare patient’ and ‘medicaid  
25          patient’ refer to a patient who is entitled to benefits



1 under part A of the medicare program or to medical  
2 assistance under the medicaid program, respectively.

3 “(6) The term ‘physicians’ services’ has the mean-  
4 ing given such term in section 1861(q) of the Social  
5 Security Act.

6 “(7) The term ‘transition period’ means the  
7 twenty-four month period beginning January 1985.

8 “(8) The term ‘wage-related expenses’ means  
9 wages (as such term is used under the Fair Labor  
10 Standards Act of 1938) and includes overtime wages  
11 and shift differentials, taxes imposed by section 1401,  
12 3101, or 3111 of the Internal Revenue Code of 1954  
13 (relating to the Federal Insurance Contributions Act  
14 taxes), and expenses relating to unemployment com-  
15 pensation, workmen’s compensation, and fringe benefits  
16 (including pensions and health benefits) as established  
17 by the Secretary by regulation.

18 “REVIEW OF TECHNOLOGIES AND PROCEDURES

19 “SEC. 2142. (a)(1) There is hereby established an Advi-  
20 sory Committee on Health Care Technologies and Proce-  
21 dures (hereinafter in this section referred to as the ‘Advisory  
22 Committee’), to be composed of fifteen individuals, including  
23 individuals who are distinguished in the fields of medicine,  
24 engineering, or science (including social science), representa-  
25 tives of business entities engaged in the development or pro-

1 duction of health care technology, physicians, individuals dis-  
2 tinguished in the fields of economics, law, and bioethics, and  
3 individuals who are members of the general public who repre-  
4 sent the interests of consumers of health care.

5       “(2) The Secretary shall request the Institute of Medi-  
6 cine of the National Academy of Sciences to appoint mem-  
7 bers to the Advisory Committee and to supervise the admin-  
8 istrative operations of the Advisory Committee under an ar-  
9 rangement under which the actual expenses incurred by the  
10 Institute in assisting the Advisory Committee will be paid by  
11 the Secretary as an administrative cost of the operations of  
12 title XVIII of the Social Security Act. If the Institute is  
13 unwilling to enter into such an arrangement, the Secretary  
14 shall appoint the members and provide for the supervision of  
15 the administrative operations of the Advisory Committee.

16       “(3) Members shall first be appointed to the Advisory  
17 Committee not later than one hundred and twenty days after  
18 the date of the enactment of this title.

19       “(b)(1) The Advisory Committee shall examine the ap-  
20 propriateness of the various interventions and the conditions  
21 under which they are needed, the safety and efficacy of alter-  
22 native therapeutic and preventive regimens, and the stand-  
23 ards for availability and utilization of various technologies,  
24 and shall publicly report on whether or not payments should

1 be made for such services and, if so, under what conditions  
2 and frequency of service.

3 “(2) In carrying out its responsibilities, the Advisory  
4 Committee shall give priority to expensive interventions and  
5 to approaches which may constitute ways of reducing the use  
6 of expensive interventions and which hold promise of pre-  
7 venting disease and promoting health.

8 “(c)(1) Members of the Advisory Committee who are not  
9 officers or employees of the United States shall receive for  
10 each day they are engaged in the performance of the func-  
11 tions of the Advisory Committee compensation at rates not to  
12 exceed the daily equivalent of the annual rate in effect for  
13 grade GS-18 of the General Schedule, including traveltime;  
14 and all members, while so serving away from their homes or  
15 regular places of business, may be allowed travel expenses,  
16 including per diem in lieu of subsistence, in the same manner  
17 as such expenses are authorized by section 5703 of title 5,  
18 United States Code, for persons in the Government service  
19 employed intermittently.

20 “(2) If the Advisory Committee is not operated through  
21 an arrangement with the Institute of Medicine, the Secretary  
22 shall make available to the Advisory Committee such staff,  
23 information, and other assistance as it may require to carry  
24 out its functions.

1       “(d) The Advisory Committee shall be subject to the  
2 Federal Advisory Committee Act, except that the Advisory  
3 Committee shall terminate twenty-seven months after the  
4 month in which this title is enacted.

5               “EXCEPTIONS FOR HEALTH MAINTENANCE

6       ORGANIZATIONS AND COMPETITIVE MEDICAL PLANS

7       “SEC. 2143. (a) The limits established under this title  
8 on revenues and discharge of a hospital (including any rates  
9 established under State plans under part A) shall not apply to  
10 revenues and discharges attributable to individuals enrolled in  
11 the organization if—

12               “(1) the organization elects such treatment, or

13               “(2) the organization pays in a calendar year for  
14 more than 20 per centum of the number of bed-days of  
15 care with respect to that hospital.

16       “(b)(1) Nothing in this title shall be construed as limiting  
17 or restricting the right of an eligible organization to negotiate  
18 rates of payment with hospitals or physicians furnishing phy-  
19 sicians’ services to inpatients of hospitals, except that a State  
20 must require eligible organizations which make payment for  
21 services furnished to inpatients of a hospital to pay a propor-  
22 tional share of unreimbursed costs of providing care to hospi-  
23 tal inpatients.

24       “(2) In the case of a State at least 50 per centum of the  
25 population of which is enrolled with an eligible organization,

1 clause (iii) of section 2103(b)(2)(A) shall not apply and there  
2 shall be included (in computing revenues per discharge under  
3 State health care plans) the revenues paid by, and discharges  
4 attributable to, eligible organizations.”.

5 HEALTH MAINTENANCE ORGANIZATION AND COMPETITIVE  
6 MEDICAL PLAN PROVISIONS

7 SEC. 3. (a) Section 1310(a) of the Public Health Service  
8 Act (42 U.S.C. 300e-9(a)) is amended by adding at the end  
9 the following new paragraphs:

10 “(3)(A) Except as provided in subparagraphs (B) and  
11 (C), any employer or State or political subdivision thereof  
12 described in paragraph (1) shall provide that if—

13 “(i) the employer, State, or political subdivision  
14 makes a contribution with respect to the costs of a  
15 health benefits plan with respect to an individual, and

16 “(ii) the employer offers the option of membership  
17 in a qualified health maintenance organization or with  
18 an eligible organization described in section 1876(b) of  
19 the Social Security Act, which membership provides  
20 benefits at least actuarially equivalent to those pro-  
21 vided under the other health benefits plan,

22 the employer, State, or political subdivision (I) shall provide  
23 for payment of a contribution toward the membership with  
24 such organization in a dollar amount equal to at least the  
25 maximum amount of the employer’s, State’s, or subdivision’s



1 dollar contribution with respect to the other health benefits  
2 plan, (II) shall provide, if the dollar contribution with respect  
3 to any other health benefits plan exceeds the cost of member-  
4 ship with the organization, the employer, State, or subdivi-  
5 sion, for a cash rebate equal to not less than 50 per centum of  
6 the dollar amount of such excess, and (III) shall provide in-  
7 formation to employees that reasonably compares the differ-  
8 ent benefits and costs associated with the different plans of-  
9 fered the employees. This paragraph shall not require that  
10 the amount of the contribution of an employer, State, or po-  
11 litical subdivision with respect to different individuals be the  
12 same or that the amount of the contribution with respect to  
13 health benefits plans providing for coverage only of individ-  
14 uals (and not of family members) be the same as the contribu-  
15 tion for coverage of individuals and family members.

16       “(B) On the request of an employer, employee, health  
17 benefits or competitive medical plan, a collective bargaining  
18 representative or other employee representative referred to in  
19 paragraph (2), or other interested party, the Secretary shall  
20 provide a formula to adjust prospectively the amount of the  
21 cash rebate made with respect to membership in an organiza-  
22 tion to the extent to which it is determined that the individ-  
23 uals enrolled with such organizations in the prior year are not  
24 substantially representative of the individuals covered under  
25 the other health benefits plans offered. To the extent practi-

1 cable, such adjustment shall be made so as to take into ac-  
2 count the average per capita cost (adjusted to as to reflect  
3 actuarial equivalence or experience as described in section  
4 1876(a) of the Social Security Act) of providing health care  
5 benefits to the different classes of enrollees. This subpara-  
6 graph shall not require entities employing in a calendar quar-  
7 ter an average of fewer than one thousand employees in a  
8 health service area to provide for such an adjustment.

9 “(C) Subparagraph (A) shall not apply with respect to  
10 employees of a employer, State, or political subdivision who  
11 are represented by a collective bargaining representative or  
12 other employee representative designated or selected under  
13 any law.

14 “(4) In the case of an entity employing in a calendar  
15 quarter an average of one thousand or more employees in a  
16 health service area and required to offer the option of enroll-  
17 ment in health maintenance organizations under paragraph  
18 (1), the entity shall (notwithstanding subsection (b) and  
19 except as provided in paragraph (2)) make available such  
20 option with respect to all qualified health maintenance orga-  
21 nizations which have indicated (in a manner specified by the  
22 Secretary) a desire to be made available with respect to em-  
23 ployees of such an entity, except that an employer shall not  
24 be obligated under this paragraph to make such option avail-

1 able with respect to more than six qualified health mainte-  
2 nance organizations.”.

3 (b) The amendments made by this section shall apply to  
4 calendar quarters beginning on or after January 1, 1985.

5 MEDICARE PAYMENT PROVISIONS

6 SEC. 4. (a)(1) Section 1833(a) of the Social Security Act  
7 (42 U.S.C. 1395l(a)) is amended, in the matter before para-  
8 graph (1), by striking out “section 1876” and inserting in lieu  
9 thereof “sections 1876 and 1886(h)”.

10 (2)(A) Section 1876(a)(1)(C) of such Act (42 U.S.C.  
11 1395mm(a)(1)(C)) is amended by inserting “(or, in the case of  
12 individuals enrolled with an eligible organization in a State,  
13 or geographic area in a State, in which at least 30 per  
14 centum of the individuals eligible to be enrolled with such an  
15 organization are so enrolled, 100 per centum)” after “95 per  
16 centum”.

17 (B) Section 1876(f) of such Act (42 U.S.C. 1395mm(f))  
18 is amended—

19 (i) by striking out “or under a State plan ap-  
20 proved under title XIX” in paragraph (1), and

21 (ii) by adding at the end the following new para-  
22 graph:

23 “(3) The requirement of paragraph (1) shall not apply to  
24 eligible organizations which are public entities or which are  
25 offered by a State where the State has established a struc-

1 tured program under which information on competing eligible  
2 organizations offering enrollment in the State is provided to  
3 individuals eligible to enroll with the organizations.”.

4 (C) Section 1903(m)(2) of such Act (42 U.S.C.  
5 1396b(m)(2)) is amended—

6 (i) by striking out “(I)” and all that follows  
7 through “or (II)” in subparagraph (A)(ii), and

8 (ii) by amending subparagraph (D) to read as  
9 follows:

10 “(D) Subparagraph (A)(ii) shall not apply with respect  
11 to a health maintenance organization which is a public  
12 entity.”.

13 (b)(1) Subsection (c) of section 1886 of such Act (42  
14 U.S.C. 1395ww) is amended to read as follows:

15 “(c) The Secretary shall provide that in the case of a  
16 State health care plan approved under section 2103 of the  
17 Public Health Service Act, payments with respect to services  
18 covered under such plan in the State—

19 “(1) may, at the option of the State, or

20 “(2) in the case of such a plan which provides for  
21 control of hospital costs through a ratesetting mecha-  
22 nism established under State law and described in sec-  
23 tion 2103(d) of such Act, shall

24 be made in accordance with such plan rather than in accord-  
25 ance with the other provisions of this title.”.

1       (2) The amendment made by paragraph (1) shall not  
2 apply, in the case of plans approved under section 1886(c) of  
3 the Social Security Act as of January 1, 1985, for payments  
4 to hospitals until January 1, 1986.

5       (c)(1) Subsection (d)(5) of such section is amended by  
6 adding at the end the following new subparagraphs:

7       “(E) MARGINAL COST ADJUSTMENT FOR INCREASED  
8 ADMISSIONS.—(i) The Secretary shall make such adjustment  
9 in the payments under paragraph (1) as may be necessary to  
10 provide that, to the extent that the number of admissions for  
11 an accounting period exceed the base number of admissions  
12 described in clause (ii), the payments per discharge shall be  
13 equal to 40 per centum (or 50 per centum, with respect to  
14 discharges from hospitals subject to a State plan approved  
15 under part B of title XXI of the Public Health Service Act)  
16 of the payments per discharge otherwise provided under this  
17 subsection (other than under this subparagraph). The Secre-  
18 tary may, in the Secretary’s discretion, provide for an appro-  
19 priate adjustment in the payments per discharge otherwise  
20 provided under this subsection, in the case of a decrease in  
21 the number of admissions below the base number of admis-  
22 sions described in clause (ii), in order to assure the hospital  
23 receipt of revenues sufficient to reasonably cover overhead  
24 costs.



1       “(ii) For purposes of clause (i), the ‘base number of ad-  
2 missions’ for a hospital is equal to the number of admissions  
3 to such hospital for the hospital’s accounting period ending in  
4 calendar year 1983 (or, if higher, the average annual number  
5 of admissions to such hospitals for the hospital’s three ac-  
6 counting periods ending with such accounting period), in-  
7 creased by a percentage equal to the estimated national aver-  
8 age percentage increase in admissions to community hospitals  
9 during the period between the end of such accounting period  
10 and the first day of the transition period (as defined in section  
11 2141(7) of the Public Health Service Act).

12       “(iii) An adjustment shall not be made under the first  
13 sentence of clause (i) to the extent that a hospital can demon-  
14 strate that a net increase in admissions is attributable to in-  
15 patients who, on the date of admission, are not entitled to  
16 benefits under title XVIII of the Social Security Act or to  
17 medical assistance under a State plan approved under title  
18 XIX of such Act.

19       “(iv) The Secretary may by regulation provide for a  
20 higher percentage than the percentage specified in clause (i)  
21 in those cases where the Secretary determines that the in-  
22 crease in the number of admissions to a hospital—

23       “(I) is extraordinary and is due to circumstances  
24 beyond the hospital’s control, or is required to improve  
25 access to care; and

1           “(II) results in a ratio of revenues to costs per  
2       excess admission which is greater than percentage  
3       specified in clause (i) of the ratio of revenues to costs  
4       for admissions in the base period.

5       “(F) The Secretary also may provide for such adjust-  
6       ments to the payment for subsection (d) hospitals as may be  
7       appropriate to take into account exceptional circumstances  
8       described in section 2103 of the Public Health Service Act  
9       under the conditions described in that section.”.

10       (2)(A) The amendment made by paragraph (1) shall  
11       apply to discharges occurring on or after January 1, 1985.

12       (B) In the case of a hospital reporting period which  
13       begins before January 1, 1985, and ends after such date, the  
14       Secretary of Health and Human Services shall provide that  
15       the amendment made by paragraph (1) shall apply to such a  
16       period in such a prorated manner as to be consistent with  
17       subparagraph (A).

18       (e) Subsection (e)(1) of such section is amended—

19           (1) by inserting “and shall not take into account  
20       any adjustment made under subsection (d)(5)(E)” before  
21       the period at the end of subparagraph (A), and

22           (2) by striking out the period at the end of subpar-  
23       agraph (B) and inserting in lieu thereof a semicolon  
24       and the following:

1 “except that the adjustment made under this subparagraph  
2 shall not take into account any adjustment made under sub-  
3 section (d)(5)(E).”.

4 (f)(1) Subsection (a)(4) of such section is amended by  
5 striking out “, with respect to costs incurred in cost reporting  
6 periods beginning prior to October 1, 1986,”.

7 (2) Subsection (b)(3)(B) of such section is amended by  
8 striking out “but excluding nonoperating costs” and inserting  
9 in lieu thereof “and including capital costs”.

10 (3) Subsection (g) of such section is amended to read as  
11 follows:

12 “(g) CAPITAL REIMBURSEMENT.—(1)(A) Notwith-  
13 standing section 1814(b) but subject to the provisions of sec-  
14 tion 1813, the amount of the payment with respect to the  
15 capital-related costs of inpatient hospital services of a subsec-  
16 tion (d) hospital (as defined in subsection (d)(1)(B)) for inpa-  
17 tient hospital discharges in a cost reporting period beginning  
18 on or after January 1, 1985, is equal to the regionally adjust  
19 capital-related prospective payment rate determined under  
20 paragraph (2) for such discharges.

21 “(2) The Secretary shall determine a regionally adjusted  
22 capital-related prospective payment rate, for each inpatient  
23 hospital discharge involving inpatient hospital services of a  
24 subsection (d) hospital located in a region of the United  
25 States, as follows:

1           “(A) DETERMINATION OF BASE.—The Secretary  
2           shall determine the weighted average payment made,  
3           per discharge, for capital-related costs for inpatient  
4           hospital services in subsection (d) hospitals during the  
5           five fiscal-year period ending with fiscal year 1983.

6           “(B) UPDATING THE AMOUNT.—The Secretary  
7           shall update the amount determined under subpara-  
8           graph (A) by the compounded sum of the applicable  
9           percentage increase (as defined in subsection (b)(3)(B))  
10          for each fiscal year after fiscal year 1983 and before  
11          the fiscal year concerned.

12          “(C) COMPUTING DRG-SPECIFIC RATES.—For  
13          each discharge classified within a diagnosis-related  
14          group, the Secretary shall establish a capital-related  
15          payment rate equal to the product of—

16                 “(i) the updated amount (computed under  
17                 subparagraph (B), and

18                 “(ii) the capital-related weighting factor (de-  
19                 termined under paragraph (3)(A)) for that diagno-  
20                 sis-related group.

21          “(D) ADJUSTING FOR DIFFERENT REGIONAL  
22          CONSTRUCTION COSTS.—The Secretary shall adjust  
23          the proportion (as estimated by the Secretary from  
24          time to time), of hospitals’ capital-related costs which  
25          are attributable to construction and construction-related

1 costs, of the rate determined under subparagraph (C)  
2 for hospitals located in each region (as defined for pur-  
3 poses of subsection (d)) for regional differences in con-  
4 struction and construction-related costs by a factor (es-  
5 tablished by the Secretary) reflecting the relative costs  
6 of construction in the geographic region compared to  
7 the national average costs of construction. Such adjust-  
8 ment shall be made in a manner that does not result in  
9 any net increase or decrease in the amount of pay-  
10 ments otherwise made under this subsection.

11 “(E) ADJUSTMENT FOR CHANGES IN NUMBERS  
12 OF DISCHARGES.—The Secretary also shall provide for  
13 an adjustment to reflect a change in the number of dis-  
14 charges in each hospital in the same manner as such  
15 adjustment is made to payments under subsection (d)  
16 pursuant to paragraph (5)(D) thereof.

17 “(3)(A) For each diagnosis-related group established  
18 under subsection (d)(4)(A) the Secretary, taking into account  
19 data on State experience with capital-related reimbursement  
20 systems, shall assign an appropriate capital-related weighting  
21 factor which reflects the relative capital-related hospital re-  
22 sources used with respect to discharges classified within that  
23 group compared to discharges classified within other groups.

24 “(B) The Secretary shall adjust the weighting factors  
25 established under subparagraph (A) at least every four fiscal



1 years to reflect changes in the classifications established  
2 under subsection (d)(4)(A) and to reflect changes in which  
3 factors which may change the relative use of capital-related  
4 hospital resources.

5       “(C) The Commission (established under subsection  
6 (e)(2)) shall consult with and make recommendations to the  
7 Secretary with respect to the need for adjustments under sub-  
8 paragraph (B), based on its evaluation of scientific evidence  
9 with respect to new practices and new technology. The Com-  
10 mission shall report to the Congress with respect to its evalu-  
11 ation of any adjustments made by the Secretary under sub-  
12 paragraph (B).

13       “(4)(A) If a subsection (d) hospital can demonstrate to  
14 the Secretary that the amount of payment otherwise made  
15 for capital-related costs for inpatient hospital services under  
16 this subsection is significantly less than the amount needed to  
17 pay interest, principal, and lease obligations with respect to a  
18 capital project either for which obligations were entered into  
19 before January 1, 1985, or for which a certificate of need  
20 (filed before February 9, 1984) has been approved, the Secre-  
21 tary shall provide for an additional payment as follows:

22       “(i) For a period of five accounting periods, the  
23 additional payment shall be an amount which, in addi-  
24 tion to the amount of payment otherwise made under  
25 this subsection, would equal the total cash needs with

1       respect to the interest, principal, and lease payment  
2       obligations during that period.

3           “(ii) For a subsequent period, the Secretary may  
4       provide additional payments to the hospital not to  
5       exceed, in addition to the amount of payment otherwise  
6       made under this subsection, the total cash needs with  
7       respect to the interest, principal, and lease payment  
8       obligations for that period, but only if the hospital  
9       agrees that there will be a reduction in the amount of  
10      the payments otherwise made under this subsection for  
11      subsequent years such that over the total length of the  
12      period there will be no net additional payments under  
13      paragraph.

14   In determining the cash needs of a hospital with respect to a  
15   capital expenditure, the Secretary shall take into account the  
16   utilization and occupancy level with respect to the facility  
17   constructed or improved with the capital expenditure.

18           “(B) The Secretary shall require, as a condition for the  
19   making of additional payments or adjustments in the payment  
20   schedule under subparagraph (A), that—

21           “(i) a hospital must refinance loans related to cap-  
22      ital expenditures, if such financing is reasonably availa-  
23      ble, and

24           “(ii) if the hospital was acquired after February 1,  
25      1984, the hospital must seek any additional payment

1       under this paragraph on the basis of the capital-ex-  
2       penditure base (less interest and depreciation) in effect  
3       at the time of such acquisition.

4       “(5)(A) No amounts shall be allowed, under this section  
5       or as reasonable costs of providing any item or service under  
6       this title, for a return on equity capital for services furnished  
7       by or under arrangements with a hospital.

8       “(B) The Secretary shall provide that in determining the  
9       amount which is allowable, with respect to reasonable costs  
10      of services furnished by providers of services (other than of  
11      inpatient hospital services furnished by hospitals) for which  
12      payment may be made under this title, for a return on equity  
13      capital for such providers for cost reporting periods beginning  
14      on or after January 1, 1985, the rate of return which may be  
15      recognized shall not exceed the average of the rates of inter-  
16      est, for each of the months any part of which is included in  
17      the reporting period, on obligations issued for purchase by the  
18      Federal Hospital Insurance Trust Fund.”.

19      (4) Subsection (d)(3)(B) of such section is amended—

20              (A) by inserting “and certain additional capital  
21      payments” after “outlier payments”,

22              (B) by inserting before the period at the end the  
23      following: “and shall further reduce the amounts by a  
24      proportional amount necessary to offset the amount of

1 the additional payments described in clauses (i) and (ii)  
2 of subsection (g)(4)(A)''.

3 (5) Subsection (e)(1)(B)(i) of such section is amended by  
4 inserting "and not taking into account any reduction under  
5 subsection (d)(3)(C) to reflect additional payment amounts  
6 under subsection (g)(4)(A)" after "section 1866(a)(1)(F)".

7 (5) The amendments made by this subsection apply to  
8 payments for discharges occurring on or after the first day of  
9 the transition period (as defined in section 2141(7) of the  
10 Public Health Service Act).

11 (f) Such section is further amended—

12 (A) by inserting "and for medical and other health  
13 services furnished to hospital inpatients" at the end of  
14 the heading, and

15 (B) by adding at the end the following new sub-  
16 section:

17 "(h) PHYSICIAN REIMBURSEMENT.—(1) For each diag-  
18 nosis-related group established under subsection (d)(4), the  
19 Secretary shall estimate the average per discharge amount of  
20 the charges recognized under part B attributable to items and  
21 services furnished to inpatients classified within such group  
22 during 1983. Such average shall be determined separately—

23 "(A) for hospitals in each carrier-charge area es-  
24 tablished for purposes of section 1842, and

25 "(B) for all hospitals in the United States.

1       “(2)(A)(i) Subject to the part B deductible described in  
2 section 1833(b) and subject to the succeeding provisions of  
3 this subsection, with respect to each individual who is enti-  
4 tled to benefits under part A and enrolled under part B, who  
5 is an inpatient of a hospital, and whose discharge from the  
6 hospital in a State is classified within a diagnosis-related  
7 group established under subsection (d)(4), the Secretary shall  
8 provide, in lieu of payments otherwise made under part B for  
9 services furnished to the individual as an inpatient of the hos-  
10 pital, for payment to the hospital (or to others, including  
11 multispecialty physicians groups, under arrangements with  
12 the hospital) of an amount equal to 80 per centum of the  
13 amount described in clause (ii).

14       “(ii) The amount referred to in clause (i) is the applica-  
15 ble combined rate (described in paragraph (3)) determined  
16 with respect to such diagnosis-related group under paragraph  
17 (1), increased by the applicable percentage increase (de-  
18 scribed in paragraph (4)) for the State in which the hospital  
19 (in which the services were provided) is located and adjusted  
20 for variations in certain local costs under paragraph (5).

21       “(B) With respect to services for which the payment  
22 amount is provided under this subsection, instead of the  
23 charges which may otherwise be imposed under section  
24 1866(a)(2)(A) with respect to such services, the hospital (or  
25 others under arrangements made with the hospital) may



1 charge an individual or other person (consistent with the pro-  
2 vider agreement under section 1866) (i) an amount equal to  
3 the amount of the deduction imposed with respect to the  
4 services under section 1833(b) and (ii) an amount equal to up  
5 to 20 per centum of the amount described in subparagraph  
6 (A)(ii) or, in accordance with guidelines issued by the Secre-  
7 tary, such other copayment or other coinsurance amount  
8 which provides for a more equitable distribution of coinsur-  
9 ance costs on a per diem or other basis and which, in the  
10 aggregate, does not provide for coinsurance in excess of the  
11 amounts otherwise provided under this subparagraph.

12 “(3) For purposes of paragraph (2)(A)(ii), the ‘applicable  
13 combined rate’ is—

14 “(A) for discharges occurring during the first year  
15 of the transition period, 100 per centum of the average  
16 described in paragraph (1)(A), for the charge area es-  
17 tablished under section 1842(b) for the area in which  
18 the hospital is located;

19 “(B) for discharges occurring during the second  
20 year of such period,  $66\frac{2}{3}$  per centum of the average  
21 described in paragraph (1)(A), for such charge area,  
22 and  $33\frac{1}{3}$  per centum of the average described in para-  
23 graph (1)(B);

24 “(C) for discharges occurring during the first year  
25 after such period,  $33\frac{1}{3}$  per centum of the average de-

1       scribed in paragraph (1)(A), for such charge area, and  
2       66 $\frac{2}{3}$  per centum of the average described in paragraph  
3       (1)(B); and

4       “(D) for discharges occurring after the first year  
5       after such period, 100 per centum of the average de-  
6       scribed in paragraph (1)(B).

7       “(4) For purposes of paragraph (2), the ‘applicable per-  
8       centage increase’ for any period for services furnished in a  
9       State shall be equal to one percentage point plus the percent-  
10      age, estimated by the Secretary before the beginning of the  
11      period, by which the cost of the mix of goods and services  
12      (including personnel costs but excluding nonoperating costs)  
13      comprising inpatient hospital services and medical and other  
14      health services furnished to inpatients of a hospital in that  
15      State (or, if adequate data are not available with respect to  
16      that State, in the region in which the State is located or in  
17      the United States), based on an index of appropriately  
18      weighted indicators of changes in wages and prices which are  
19      representative of the mix of goods and services included in  
20      such services, for the period exceed the cost of such mix of  
21      goods and services in the corresponding area for 1983.

22      “(5)(A) The Secretary shall adjust the amounts other-  
23      wise determined under paragraph (2)(A)(ii) so as to take into  
24      account area differences relating to wages, utility rates, and  
25      other exogenous cost factors.

1       “(B) The Secretary may provide for an additional pay-  
2   ment amount for subsection (d) hospitals with indirect costs of  
3   medical education, in the manner described in subsection  
4   (d)(5)(B).

5       “(6)(A) The Secretary shall provide for such exceptions  
6   in the payment amounts provided under this subsection as are  
7   provided under section 2123(a) of the Public Health Service  
8   Act, under the conditions described in that section.

9       “(B) The Secretary shall provide for an adjustment in  
10   the payment amounts provided under this subsection to take  
11   into account variations in the number of admissions to the  
12   hospital in the same manner as such adjustment is made  
13   under subsection (d)(5)(E) for payments amounts under sub-  
14   section (d)(1).”.

15       (c) The amendments made by subsection (b)(4) shall not  
16   apply to discharges of individuals admitted to hospitals before  
17   the first date of the transition period (as defined in section  
18   2141(7) of the Public Health Service Act).

19   REQUIRING PAYMENTS FOR HEALTH CARE SERVICES FUR-  
20   NISHED TO INPATIENTS TO BE MADE TO OR  
21   THROUGH A HOSPITAL AS A CONDITION OF THE HOS-  
22   PITAL’S PARTICIPATION IN THE MEDICARE PROGRAM  
23   SEC. 5. (a) Section 1866(a) of the Social Security Act  
24   (42 U.S.C. 1395cc(a)) is amended—

1           (1) by striking out “Any provider” in paragraph  
2           (1) and inserting in lieu thereof “Subject to paragraph  
3           (4), any provider”, and

4           (2) by inserting at the end the following new  
5           paragraph:

6           “(4) A hospital shall be qualified to participate under  
7           this title and shall be eligible for payments under this title  
8           only if it provides (in the agreement filed with the Secretary  
9           under paragraph (1) and in a manner satisfactory to the Sec-  
10          retary) that any health care service (including medical and  
11          other health services) furnished to a hospital inpatient  
12          (whether or not the inpatient is entitled to have payment  
13          made with respect to the services under this title) shall be  
14          billed only by or through the hospital and payment for such  
15          services may only be made to the hospital or to an entity  
16          under arrangements (or, with respect to individuals not enti-  
17          tled to benefits under parts A and B of this title, comparable  
18          conditions to the arrangements described in section  
19          1861(w)(1)) with the hospital.”.

20          (b) Section 1128A of such Act (42 U.S.C. 1320a-7a) is  
21          amended by adding at the end the following new subsection:

22          “(i) Each physician who furnishes services to an individ-  
23          ual for which the individual is otherwise entitled to have pay-  
24          ment made under title XVIII is deemed, for purposes of this  
25          section, to have agreed not to impose any charge for the

1 service except on the basis of the terms of an assignment to  
2 have accepted an assignment under section  
3 1842(b)(3)(B)(ii).”.

4 (c) Section 1866(b)(2) of such Act (42 U.S.C.  
5 1395cc(b)(2)) is amended by inserting before the period at the  
6 end thereof the following: “, or (H) that such provider (in the  
7 case of a hospital) is not complying with the provisions of  
8 subsection (a)(4)”.

9 (d)(1) Section 1842(b)(3)(B) of such Act (42 U.S.C.  
10 1395u(b)(3)(B)) is amended by striking out “be made—

11 “(i) on the basis of an itemized bill; or

12 “(ii) on the basis of an assignment”

13 and inserting in lieu thereof “be made only on the basis of an  
14 assignment”.

15 (2) Section 1870(f) of such Act (42 U.S.C. 1395gg(f)) is  
16 amended by striking out “payment for such services has not  
17 been made” and all that follows through the end and insert-  
18 ing in lieu thereof “payment for such services has not been  
19 made, payment for such services shall be made only if the  
20 person or persons who furnished the services agree that the  
21 reasonable charge is the full charge for the services and only  
22 in such amount and subject to such conditions as would be  
23 applicable if the individual who received the services had not  
24 died.”.



1 (e)(1) The amendments made by this section shall apply  
2 to health care services furnished on or after the first day of  
3 the transition period (as defined in section 2141(7) of the  
4 Public Health Service Act).

5 (2) The Secretary of Health and Human Services shall  
6 provide for notice to the public and, in particular, to individ-  
7 uals enrolled (or enrolling) under the supplementary medical  
8 insurance program under part B of title XVIII of the Social  
9 Security Act, of the requirements of section 1866(a)(4) of  
10 such Act and of the amendments made by subsections (b) and  
11 (d) of this section.

12 PAYMENTS FROM MEDICARE TRUST FUNDS

13 SEC. 6. (a) Section 1817 of the Social Security Act (42  
14 U.S.C. 1395i) is amended—

15 (1) by striking out “prior to January 1988” in  
16 subsection (j)(1);

17 (2) by inserting “and certifies that such Trust  
18 Fund can repay within ten years of the date of such  
19 borrowing the principal and interest on any amounts so  
20 borrowed” in subsection (j)(1) after “Trust Fund” the  
21 first place it appears;

22 (3) by striking out subparagraph (C) of subsection  
23 (j)(3); and

24 (4) by adding at the end thereof the following new  
25 subsection:

1       “(k)(1) All payments made to hospitals for medical and  
2 other health services provided to hospital inpatients, as deter-  
3 mined in accordance with section 1886(h), shall be made  
4 from the Federal Hospital Insurance Trust Fund.

5       “(2)(A) There shall be transferred periodically to the  
6 Federal Hospital Insurance Trust Fund from the Federal  
7 Supplementary Medical Insurance Trust Fund, amounts  
8 which the Secretary of Health and Human Services deter-  
9 mines to be equal to the fraction of the total revenues of the  
10 Federal Supplementary Medical Insurance Trust Fund for  
11 each fiscal year determined under subparagraph (B).

12       “(B) The fraction for each fiscal year for purposes of  
13 subparagraph (A) is a fraction the numerator of which is the  
14 amount paid from the Federal Supplementary Medical Insur-  
15 ance Trust Fund in calendar year 1983 for medical and other  
16 health services provided to hospital inpatients, and the de-  
17 nominator of which is the total amount paid from the Federal  
18 Supplementary Medical Insurance Trust Fund in calendar  
19 year 1983.”.

20       (b) Section 1839 of such Act (42 U.S.C. 1395r) is  
21 amended by adding at the end thereof the following new sub-  
22 section:

23       “(f) In determining the monthly actuarial rates for pur-  
24 poses of this section, the Secretary shall make such determi-  
25 nation on the basis of the payments which would have been

1 made from the Federal Supplementary Medical Insurance  
2 Trust Fund if the amendments to this title made by the Medi-  
3 care Solvency and Health Care Financing Reform Act of  
4 1984 had not been enacted.”.

5 (c) Section 1841(g) of such Act (42 U.S.C. 1395t) is  
6 amended by inserting “, excluding payments for medical and  
7 other health services provided to hospital inpatients” after  
8 “payments provided for by this part”.

9 (d) Section 1841 of such Act is further amended by  
10 adding at the end thereof the following new subsection:

11 “(j) There shall be transferred periodically to the Feder-  
12 al Hospital Insurance Trust Fund the amounts required  
13 under section 1817(k).”.

14 STUDIES

15 SEC. 7. (a) The Secretary of Health and Human Serv-  
16 ices shall provide for the following studies, and shall prompt-  
17 ly report to the Congress on the results of such studies:

18 (1) How the changing demographic composition of  
19 the population of the United States affects the utiliza-  
20 tion and cost of providing health care services.

21 (2) How to maintain a high quality of health care  
22 services while constraining the rate of increase of costs  
23 for those services.

1           (3) How the amendments made by this Act have  
2           affected the delivery, and cost of providing, health care  
3           services.

4           (4) The success of the different State health care  
5           plans approved under part B of such title, with particu-  
6           lar attention to comparing the relative success and po-  
7           tential for long-term success of plans which are based  
8           on mandatory prospective rate regulation, voluntary  
9           rate regulation, or competitive models.

10          (5) The impact of equalizing hospital inpatient  
11          revenues per discharge among the States.

12          (6) The impact and success of the marginal cost  
13          adjustment and other incentives provided in this Act  
14          to decrease the number of unnecessary admissions  
15          to hospitals.

16          (7) The impact of the amendments made by this  
17          Act on medical education, medical research, and tech-  
18          nological innovation in the health care sector.

19          (b) The studies described in subsection (a) shall be con-  
20          ducted, and the reports thereon submitted, in such manner as  
21          to provide the Congress with the results of the studies not  
22          later than January 1, 1990.

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